2021 ACCC/AER Regulatory Conference

What's Next for Texas?

July 30, 2021 ACCC/AER Regulatory Conference

Beth Garza R Street Institute



Free markets. Real solutions.

Topics

- Very brief recap of event
- Legislative action
- Subsequent gubernatorial direction and regulatory activity



Weather









Weather - Electricity



Weather - Electricity - Financial





Weather - Electricity - Financial

- Record winter peak set Sunday evening
- Very early Monday morning lots (~ 40-50%) of generation (all types) becomes unavailable
- Monday morning demand expected to exceed all time peak, but with insufficient supply, demand is curtailed
- Roughly 30% of expected demand is curtailed for three days
- Wholesale prices at \$9000/MWh for 4 days straight



Personal / Personnel Fallout

- > 200 deaths
- All three PUC Commissioners resigned
 - Three new appointees now seated
- All five unaffiliated ERCOT Board members 'resigned'
 - Chair and Vice Chair vacant
- ERCOT CEO ousted
 - Interim now in place



Financial Fallout

- ERCOT owed ~\$3B / participants short-paid
 - Current default uplift process insufficient (\$2.5M /month)
- Countless lawsuits and bankruptcies
 - Brazos Co-op: Chapter 11, ~\$1.8B owed to ERCOT
 - Rayburn Co-op teetering, ~\$0.6B owed to ERCOT
 - PUCT Complaints / Appeals of PUCT action(s) to District Court
 - Estates suing ERCOT / Sovereign immunity unclear
 - Estates suing utilities
 - Contractual disputes of all types
 - San Antonio sued 16 natural gas suppliers "price gouging"



Simple Explanations

- Winter preparation was insufficient
 - Electricity, natural gas, water, roads, individuals
- Asynchronous co-dependence of electricity and natural gas systems
- Inability for distribution utilities to rotate electricity outages, forcing curtailment burden to not be broadly shared
- Unbridled reliance on market forces during emergency conditions
 - Natural gas prices at never before seen levels
 - Extended duration of \$9000 electricity prices
 - Unlimited ancillary services prices





Legislative Changes

- ERCOT Board and Public Utility Commission restructured
 - ERCOT: No longer hybrid -> independent, one step removed from political appointees
 - PUCT: Increased to five members, additional budget granted
 - Everyone must live in Texas
- More stringent weatherization requirements required
 - Some natural gas fuel facilities included
 - Higher penalties for non-performance
- Securitization
 - Natural gas utilities / electric co-ops / amounts due from defaulted participants / load serving entities that paid high A-S
- Weather alert / improved communications



More Legislative Changes

- PUC review Ancillary Services
 - Provide adequate incentives for dispatchable generation
- State Energy Plan Advisory Committee created
 - Evaluate barriers in the electricity and natural gas markets that prevent sound economic decisions;
 - Evaluate methods to improve the reliability, stability, and affordability of electric service in this state;
 - Provide recommendations for removing the barriers identified;
 - Evaluate the electricity market structure and pricing mechanisms used in this state, including the ancillary services market and emergency response services.



Further Direction from Governor

- "..foster development and maintenance of adequate and reliable sources of power, like natural gas, coal and nuclear power."
- "Allocate reliability costs to generation resources that cannot guarantee their own availability."
- "Instruct ERCOT to establish a maintenance schedule for ... nonrenewable electricity generators to ensure that there is always an adequate supply of power on the grid..."
- "Order ERCOT to accelerate the development of transmission projects...between... dispatchable generation plants and areas of need."



Thank you!

Beth Garza bgarza@rstreet.org

www.rstreet.org



2021 ACCC/AER Regulatory Conference

ELECTRICITY MARKET DESIGN

William W. Hogan

Mossavar-Rahmani Center for Business and Government John F. Kennedy School of Government Harvard University Cambridge, Massachusetts 02138

> ACCC/AER Regulatory Conference 2021 Electricity Market Design Panel Australia

> > July 30, 2021

Electricity Market Fundamentals

A core challenge for all electricity systems is between monopoly provision and market operations. Electricity market design depends on critical choices. There is no escape from the fundamentals.

Integrated Monopoly	Competitive Markets
Mandated	Voluntary
Closed Access	Open Access
Discrimination	Non-discrimination
Central Planning	 Independent Investment
Few Choices	Many Choices
 Spending Other People's Money 	Spending Your Own Money
Average Cost Pricing	Marginal Cost Pricing

A Key Market Design Objective

Supporting the Solution: Given the prices and settlement payments, individual optimal behavior is consistent with the aggregate optimal solution.

A passing reflection on history reinforces the view that there is great uncertainty about energy technology choices for the future. There are many examples of both bad and good surprises.



Good wholesale electricity market design is necessary to provide open access with nondiscrimination principles that encourage entry and innovation.

The case of electricity restructuring presents examples of fundamental problems that challenge regulation of markets.

- Marriage of Engineering and Economics.
 - \circ Loop Flow.
 - Reliability Requirements.
 - Incentives and Equilibrium.
- Devilish Details.
 - Retail and Wholesale Electricity Systems.
 - Market Power Mitigation.
 - Coordination for Competition.
- Jurisdictional Disputes.
 - US State vs. Federal Regulators.
 - European Subsidiarity Principle.

Electricity restructuring presents twin challenges with a broad theme.

- Create an effective electricity market design with associated transmission access rules.
 - An electricity market must be designed.
 - The market cannot solve the problem of market design.
 - o Incentives should drive decisions and innovation.

• Provide compatible market interventions to compensate for market imperfections.

- Market imperfections exist under the best designs.
- Network interactions make the obvious answers wrong or even dangerous.
- Poor market design makes interventions more necessary, more common, and more difficult.

There is a close connection between the twin challenges, and the slippery slope of intervention can lead to an electricity market that may be worse than the system it was to replace.

If the central planners (or regulators) know what to do, then do it. But if true, what is the need for electricity restructuring and markets?

The original arguments for greater reliance on markets emphasized the effects of non-utility generators and the reduction or elimination of the conditions for natural monopoly in generation.



The U.S. experience illustrates successful market design and remaining challenges for both theory and implementation.

 Design Principle: Integrate Market Design and System Operations

Provide good short-run operating incentives.

Support forward markets and long-run investments.

 Design Framework: Bid-Based, Security Constrained Economic Dispatch

Locational Marginal Prices (LMP) with granularity to match system operations. Financial Transmission Rights (FTRs).

Design Implementation: Pricing Evolution

Better scarcity pricing to support resource adequacy.

Unit commitment and lumpy decisions with coordination, bid guarantees and uplift payments.

Design Challenge: Infrastructure Investment

Hybrid models to accommodate both market-based and regulated transmission investments. Beneficiary-pays principle to support integration with rest of the market design.



Competitive Wholesale Electricity Market Structure

Energy Market Design

The solution to open access and non-discrimination inherently involves market design. Good design begins with the real-time market and works backward. A common failure mode starts with the forward market, without specifying the rules and prices that would apply in real time.



An efficient short-run electricity market determines a market clearing price based on conditions of supply and demand balanced in an economic dispatch. Everyone pays or is paid the same price.



The independent system operator provides a dispatch function. Three questions remain. Just say yes, and the market can decide on the split between bilateral and coordinated exchange.

• Should the system operator be allowed to offer an economic dispatch service for some plants?

The alternative would be to define a set of administrative procedures and rules for system balancing that purposely ignore the information about the costs of running particular plants. It seems more natural that the system operator considers customer bids and provides economic dispatch for some plants.

• Should the system operator apply marginal cost prices for power provided through the dispatch?

Under an economic dispatch for the flexible plants and loads, it is a straightforward matter to determine the locational marginal costs of additional power. These marginal costs are also the prices that would apply in the case of a perfect competitive market at equilibrium. In addition, these locational marginal cost prices provide the consistent foundation for the design of a comparable transmission tariff.

• Should generators and customers be allowed to participate in the economic dispatch offered by the system operator?

The natural extension of open access and the principles of choice would suggest that participation should be voluntary. Market participants can evaluate their own economic situation and make their own choice about participating in the operator's economic dispatch or finding similar services elsewhere.

NETWORK INTERACTIONS

The natural extension of a single price electricity market is to operate a market with locational spot prices. (Schweppe, Caramanis, Tabors, & Bohn, 1988)

- It is a straightforward matter to compute "Schweppe" spot prices based on marginal costs at each location.
- Transmission spot prices arise as the difference in the locational prices.



NETWORK INTERACTIONS

Locational Spot Prices

RTOs operate spot markets with locational prices. For example, PJM updates prices and dispatch every five minutes for over 12,000 locations. Locational spot prices for electricity exhibit substantial dynamic variability and persistent long-term average differences.



A Consistent Framework

The example of successful central coordination, CRT, Regional Transmission Organization (RTO) Millennium Order (Order 2000) Standard Market Design (SMD) Notice of Proposed Rulemaking (NOPR), "Successful Market Design" provides a workable market framework that is working in places like New York, PJM in the Mid-Atlantic Region, New England, the Midwest, California, SPP, and Texas. This efficient market design is under (constant) attack.





Poolco...OPCO...ISO...IMO...Transco...RTO... ITP...WMP...: "A rose by any other name ..."

"Locational marginal pricing (LMP) is the electricity spot pricing model that serves as the benchmark for market design – the textbook ideal that should be the target for policy makers. A trading arrangement based on LMP takes all relevant generation and transmission costs appropriately into account and hence supports optimal investments." (International Energy Agency, 2007)

This is the only model that can meet the tests of open access and non-discrimination.

Supporting the Solution: Given the prices and settlement payments, individual optimal behavior is consistent with the aggregate optimal solution. Anything that upsets this design will unravel the wholesale electricity market. The basic economic dispatch model accommodates the green energy agenda, as in the expanding Western Energy Imbalance Market (EIM).

Path Dependence

The path to successful market design can be circuitous and costly. The FERC "reforms" in Order 890 illustrate "path dependence," where the path chosen constrains the choices ahead. Early attempts with contract path, flowgate and zonal models led to design failures in PJM (`97), New England (`98), California (`99), and Texas (`03). Regional aggregation creates conflicts with system operations. Successful market design integrates the market with system operations.



A Consistent Framework

The basic model covers the existing Regional Transmission Organizations in the United States and is expanding through the Western Energy Imbalance Market. (<u>www.westerneim.com</u>)

(IRC Council and CAISO maps)



Active and pending participants

Climate and Energy Policy

CLIMATE AND ENERGY

Clean Energy and Climate Policy

The challenges of climate change present a 'wicked problem' that is difficult to solve because of incomplete, contradictory, and changing requirements. The scale is global, the duration covers many generations into the future, and the uncertainties can seem overwhelming.

Overview

- The Science helps identify the challenges and opportunities.
- The Science does not and cannot tell us what to do.
- There are tradeoffs and this points to the need for cost-benefit analysis.
- One guidepost is the Social Cost of Carbon that provides a standard for what to do and how much is enough.
- There are many critical uncertainties.
- A central problem is the continuing debate about discount rates.

CLEANER ENERGY

The National Academy of Sciences identified two main barriers and emphasized two "overarching recommendations." (National Academy of Sciences, *The Power of Change: Innovation for Development and Deployment of Increasingly Clean Electric Power Technologies*, Washington D.C., 2016, pp.3-4.) (National Academy of Sciences, 2016)

Barriers

"The committee concluded that there are two significant barriers to accelerating greater penetration of increasingly clean electricity technologies. First, as noted above, the market prices for electricity do not include "hidden" costs from pollution, stemming mainly from negative impacts on human health, agriculture, and the environment. Levels of criteria pollutants declined over the past three decades, but still cause harms. Harms from GHGs are difficult to estimate, but if accounted for in the market, could be considered by consumers. ...

The second barrier is that the scale of the climate change challenge is so large that it necessitates a significant switch to increasingly clean power sources. In most of the United States, however, even with a price on pollution, most increasingly clean technologies would lack cost and performance profiles that would result in the levels of adoption required. In most cases, their levelized costs are higher than those of dirtier technologies, and there are significant challenges and costs entailed in integrating them into the grid at high levels. This means that reducing the harmful effects of emissions due to electricity generation will require a broader range of low-cost, low- and zero-emission energy options than is currently available, as well as significant changes to the technologies and functionality of the electricity grid and the roles of utilities, regulators, and third parties. ...

...even if the technological and institutional barriers to greater adoption of increasingly clean power technologies were overcome but their prices were not competitive, an adequate scale of deployment would require tremendous public outlays, and in many parts of the world would be unlikely to occur. While learning by doing can lower some costs, deployment incentives are likely to be insufficient as the primary policy mechanism for achieving timely cost and performance improvements."

CLIMATE AND ENERGY

The Social Cost of Carbon would define the "appropriate price on pollution." Too high or too low would reduce net welfare. Failure to price carbon leads to inefficient policies that impose costs but may have few benefits.

"Subsidies pose a more general problem in this context. They attempt to discourage carbon-intensive activities by making other activities more attractive. One difficulty with subsidies is identifying the eligible low-carbon activities. Why subsidize hybrid cars (which we do) and not biking (which we do not)? Is the answer to subsidize all low carbon activities? Of course, that is impossible because there are just too many low-carbon activities, and it would prove astronomically expensive. Another problem is that subsidies are so uneven in their impact. A recent study by the National Academy of Sciences looked at the impact of several subsidies on GHG emissions. It found a vast difference in their effectiveness in terms of CO₂ removed per dollar of subsidy. None of the subsidies were efficient; some were horribly inefficient; and others such as the ethanol subsidy were perverse and actually increased GHG emissions. The net effect of all the subsidies taken together was effectively zero!"

So in the end, it is much more effective to penalize carbon emissions than to subsidize everything else." (Nordhaus, 2013, p. 266)

"Mufson: ExxonMobil has been facing a revolt by shareholders unhappy with the company's financial performance and its approach to climate change. Is this part of a wave of efforts to push new and maybe difficult responsibilities onto corporations?

Nordhaus: It's just another example of efforts we're expending that are extremely costly and extremely divisive. It takes away valuable analyst time from other more fruitful activities such as pricing fossil fuels at the proper social costs. The movement to have companies measure and disclose their emissions is just an enormous waste of time. If you had a proper price on carbon, we wouldn't have to do that any more than we need companies to do an inventory of their wheat use or silicon use. It's another example of how we're going town a rabbit hole of measures. Even the central banks are getting involved."

(Steven Mufson Nordhaus Interview, Nobel winner's evolution from 'dark realist' to just plain realist on climate change, Washington Post, June 14, 2021.)

Subsidies are growing: RPS, RECs, PTCs, ITCs, DR, ZECs and zero emission targets.

"Subsidies are contagious. Competition in the markets could be replaced by competition to receive subsidies." (Monitoring Analytics, 2017, p. 2)

CLEAN ENERGY

Uncertainty and the Social Cost of Carbon

The DICE model is deterministic. Nordhaus examines some of the effects of uncertainty in terms of the implied SCC today by approximating the impact of uncertainty in the DICE model.

"When uncertainties are accounted for, the expected values of most of the major geophysical variables, such as temperature, are largely unchanged. However, the social cost of carbon is higher (by about 10 percent) under uncertainty than in the best-guess case because of the asymmetry in the impacts of uncertainty on the damages from climate change. ... the relative uncertainty is much higher for economic variables than for geophysical variables." (Nordhaus, 2018, p. 335)

"The ranges of uncertainty for future emissions, concentrations, temperature, and damages are extremely large. However, this does not reduce the urgency of taking strong climate change policies today. When taking uncertainties into account, the desirable strength of policy (as measured by the social cost of carbon or the optimal carbon tax) would increase, not decrease." (Nordhaus, 2018, p. 335)

"The act-then-learn approach to decisions cannot be fully incorporated into the current DICE uncertainty structure. ... I have undertaken a small test case which examines the impact of learning that is delayed until 2050. The results of this simplified example indicate that policies are relatively insensitive to late learning, although there is substantial value of learning. The optimal carbon price in the act-then-learn approach is about 6 percent higher than for that of learn-then-act (\$36.1/tCO2 rather than \$34.2/tCO2 in 2015." (Nordhaus, 2018, p. 358)

CLEAN ENERGY

The estimates for the Social Cost of Carbon from the DICE optimization, the CLC policy proposal, and the Net-Zero America cost effective trajectories diverge substantially.

The DICE model computes an optimal trajectory. The Clmate Leadership Council proposal includes a "Gradually Rising Carbon Fee ... Carbon Dividends for All Americans ... Significant Regulatory Simplification ... Border Carbon Adjustment."¹ The Princeton Net-Zero America report sets a 2050 emissions target and estimates the implied marginal cost of emission reduction for a range of trajectories. (Larson et al., 2020, p. 204) The near term estimates are similar, but by 2050 the implied SCCs diverge from substantially from the DICE optimum. (Gollier, 2020)

¹ https://clcouncil.org/our-plan/

Electricity Market Design And The Green Agenda

Energy Market Design

The expansion of intermittent sources and the rise in special subsidies is seen as a threat to efficient electricity market design.

"The supply of intermittent wind and solar generation with zero marginal operating cost is increasingly

rapidly in the U.S. These changes are creating challenges for wholesale markets in two dimensions. Short term energy and ancillary services markets, built upon mid-20th century models of optimal pricing and investment, which now work reasonably well, must accommodate the supply variability and energy market price impacts associated with intermittent generation at scale. These developments raise more profound questions about whether the current market designs can be adapted to provide good long-term price signals to support investment in an efficient portfolio of generating capacity and storage consistent with public policy goals. ... Reforms in capacity markets and *scarcity* pricing mechanisms are needed if policymakers seek to adapt the traditional wholesale market designs to accommodate intermittent generation at scale. However, if the rapid growth of integrated resource planning, subsidies for some technologies but not others, mandated long term contracts, and other expansions of state regulation continues, more fundamental changes are likely to be required in the institutions that determine generator and storage entry and exit decisions." (Joskow, 2019) (emphasis added)

There are several issues such as system strength (Australian Energy Market Commission, 2020) and multi-period pricing (Hua, Schiro, Zheng, Baldick, & Litvinov, 2019) (Biggar & Reza Hesamzadeh, 2022). However, scarcity pricing is a continuing challenge for market design (Hogan, 2013).

Pool Dispatch

An efficient short-run electricity market determines a market clearing price based on conditions of supply and demand balanced in an economic dispatch. Everyone pays or is paid the same price. The thought experiment of a no-carbon/zero-variable-cost, green energy supply reveals that the basic efficiency principles still apply. The same principles apply in an electric network. (Schweppe et al., 1988) Storage will be important, but does not change the basic design analysis. (Korpås & Botterud, 2020)

A key feature would be to increase the importance of scarcity pricing. ERCOT adopted an Operating Reserve Demand Curve in 2014. (Hogan, 2013) PJM has proposed a series of reforms for energy price formation, motivated in part by the impact of increased penetration of intermittent renewable resources. (PJM Interconnection, 2017) (PJM Interconnection, 2019) (Federal Energy Regulatory Commission, 2020)

ERCOT Scarcity Pricing

ERCOT launched implementation of the ORDC in in 2014. The summer peak is the most important period. The first five years of results show recent scarcity of reserves and higher reserve prices.

Source: Resmi Surendran, ERCOT, EUCI Presentation, Updated 8/31/2019. The ORDC is illustrative. See also (Hogan & Pope, 2017)

ERCOT Scarcity Pricing

After introduction of the ORDC scarcity prices and the contribution to Peaker Net Margin were low for several years, but this changed in 2019.² The PNM target level is \$80,000-\$95,000/MW-Yr. (Potomac Economics, 2019, p. 112)

Day Ahead vs Real-Time Prices

² Beth Garza, "Independent Market Monitor Report," Potomac Economics, ERCOT Board of Directors Meeting Presentation, October 8, 2019.

An ERCOT review of the Summer of 2019 underscored that scarcity pricing was consistent with performance of the system.³

Key Observations for Summer 2019

- Early summer was mild, and August was very hot (September was also above normal).
- There were many days with tight conditions, and an Energy Emergency Alert (EEA) Level 1 was declared twice.
 - Emergency Response Service (ERS) deployments prevented the need for EEA2.
- Peak demand day saw higher Intermittekt Renewable Resource (IRR) production.
 - As a result, it was not one of the highest-priced days, and there was no EEA.
- Tightest conditions frequently occurred earlier than time of peak demand.
- · Resource performance continues to outpace historical patterns.
- · Overall, the market outcomes supported reliability needs.
- · Even with significant pricing events, there were no mass transitions.

Notably, high prices occurred at the right time, and were not socialized through capacity market charges spread over all load.

³ Dan Woodfin and Carrie Bivens, "Summer 2019 Operational Review", ERCOT Board of Directors Meeting Presentation, October 8, 2019.

Augmented ORDC

A conservative assumption addressed at reliability would be to increase the estimate of the loss of load probability. A shift of one standard deviation would have a material impact on the estimated scarcity prices. The choice would depend on the margin of safety beyond the economic base. Texas applied this approach in 2019 and 2020 by implementing 0.25 standard deviations shifts.

ERCOT Scarcity Pricing

The February 2021 crisis in ERCOT provided a stunning example of a scarcity event. The scale is evident in the sustained high prices in \$/MWh over four days.⁴

- A one-in-a-hundred-year (?) weather event covered Texas and large areas of the Midwest.
- Load increased while natural gas, coal, nuclear and renewable generators went offline.
- Natural gas pipelines and producing wells froze, reducing deliveries, including exports to Mexico.
- Electric power lines were down.
- The system operator took out-of-market actions to reduce demand and increase supply.
- Prices rose to \$9000/MWh, for days not just hours.
- The system operator used the last of line of defense of rotating blackouts to prevent a total system collapse.
- A post-mortem will provide many lessons. One challenge will be to learn the right lessons.
- Was this a reasonably anticipated problem of a Black Swan that only looks obvious in retrospect?

⁴ Source: LCG Consulting, Energyonline, <u>http://www.energyonline.com/Data/GenericData.aspx?DataId=4&ERCOT Real-time Price</u>

Appendix

SPOT MARKET

The spot price in an electricity market can be highly volatile. A contract for differences offers a simple financial contract that replicates a fixed price contract. The seller sells to the pool. The buyer buys from the pool. The CFD provides a means to replicate a bilateral transaction.

SPOT MARKET

With the contracts for differences, the physical operation of the power pool becomes independent of the long-term contracts. Importantly, deliverability of the power does not depend on the contracts. The pool operates a spot market and produces spot prices for settlements.

SPOT MARKET

For transmission between locations, the transmission opportunity cost is the difference in the locational prices. This difference of volatile prices will be even more volatile.

NETWORK INTERACTIONS

Electric transmission network interactions can be large and important.

- Conventional definitions of network "Interface" transfer capacity depend on the assumed load conditions.
- Transfer capacity cannot be defined or guaranteed over any reasonable horizon.

NETWORK INTERACTIONS

There is a fatal flaw in the old "contract path" model of power moving between locations along a designated path. The network effects are strong. Power flows across one "interface" can have a dramatic effect on the capacity of other, distant interfaces.

Defining and managing transmission usage is a principal challenge in electricity markets.

NETWORK INTERACTIONS

Financial Transmission Rights

A mechanism for hedging volatile transmission prices can be established by defining financial transmission rights to collect the congestion rents inherent in efficient, short-run spot prices. (Hogan, 1992)

References

- Australian Energy Market Commission. (2020). System strength investigation final report, (October). Retrieved from https://www.aemc.gov.au/sites/default/files/2020-10/System strength investigation final report for publication.pdf
- Biggar, D. R., & Reza Hesamzadeh, M. (2022). Do We Need to Implement Multi-Interval Real-Time Markets? *The Energy Journal*, *43*(2). https://doi.org/10.5547/01956574.43.2.dbig
- Federal Energy Regulatory Commission. (2020). Order on Proposed Tariff and Operating Agreement Revisions (PJM Reserve Market Proposal), Dockets EL19-00, ER19-1486. Washington, DC. Retrieved from https://www.ferc.gov/whats-new/comm-meet/2020/052120/E-3.pdf
- Gollier, C. (2020). The cost-efficiency carbon pricing puzzle (Vol. 0010). Retrieved from http://publications.ut-capitole.fr/26244/1/wp_tse_952.pdf
- Hogan, W. W. (1992). Contract networks for electric power transmission. *Journal of Regulatory Economics*, *4*(3), 211–242. Retrieved from http://ezp-

prod1.hul.harvard.edu/login?url=http://search.ebscohost.com/login.aspx?direct=true&db=bth&AN=16580807&site=ehostlive&scope=site

- Hogan, W. W. (2013). Electricity Scarcity Pricing Through Operating Reserves. *Economics of Energy & Environmental Policy*, 2(2), 65–86. Retrieved from http://www.pserc.cornell.edu/empire/2_2_a04.pdf
- Hogan, W. W., & Pope, S. L. (2017). Priorities for the Evolution of an Energy-Only Electricity Market Design in ERCOT. Retrieved from https://scholar.harvard.edu/whogan/files/hogan_pope_ercot_050917.pdf
- Hua, B., Schiro, D. A., Zheng, T., Baldick, R., & Litvinov, E. (2019). Pricing in Multi-Interval Real-Time Markets. *IEEE Transactions on Power Systems*, *34*(4), 2696–2705. https://doi.org/10.1109/TPWRS.2019.2891541
- International Energy Agency. (2007). *Tackling Investment Challenges in Power Generation in IEA Countries: Energy Market Experience*. Paris. Retrieved from http://www.iea.org/publications/freepublications/publication/tackling_investment.pdf
- Joskow, P. L. (2019). Challenges for Wholesale Generation at Scale: Intermittent Renewable Electricity Markets with The U.S. Experience. *Oxford Energy Forum*, *35*(2), 291–331. https://doi.org/10.1111/j.1467-629x.1984.tb00054.x
- Korpås, M., & Botterud, A. (2020). Optimality Conditions and Cost Recovery in Electricity Markets with Variable Renewable Energy and Energy Storage (No. WP-2020-005). Retrieved from http://ceepr.mit.edu/publications/working-papers/721
- Larson, E., Greig, C., Jenkins, J., Mayfield, E., Pascale, A., Zhang, C., ... Swan, A. (2020). Net-Zero America: Potential Pathways, Infrastructure, and Impacts Interim Report. Princeton University. Retrieved from https://environmenthalfcentury.princeton.edu/sites/g/files/toruqf331/files/2020-

12/Princeton_NZA_Interim_Report_15_Dec_2020_FINAL.pdf

- Monitoring Analytics. (2017). 2016 State of the Market Report for PJM (Vol. 2). Retrieved from http://www.monitoringanalytics.com/reports/PJM_State_of_the_Market/2016/2016-som-pjm-volume2.pdf
- National Academy of Sciences. (2016). The Power of Change: Innovation for Development and Deployment of Increasingly Clean Electric Power Technologies. Washington, D.C. https://doi.org/10.17226/21712
- Nordhaus, W. D. (2013). The Climate Casino: Risk, Uncertainty, and Economics for a Warming World. New Haven: Yale University Press. Retrieved from

http://books.google.com/books?hl=en&lr=&id=YfzYAQAAQBAJ&oi=fnd&pg=PT7&dq=The+Climate+Casino:+Risk,+Uncertainty,

+and+Economics+for+a+Warming+World&ots=g2IR0ITh_s&sig=FMS8QxAOSGvw7pfCZugeOwjoX-E

- Nordhaus, W. D. (2018). Projections and uncertainties about climate change in an era of minimal climate policies. *American Economic Journal: Economic Policy*, *10*(3), 333–360. Retrieved from https://doi.org/10.1257/pol.20170046
- PJM Interconnection. (2017). Proposed Enhancements to Energy Price Formation. Retrieved from http://www.pjm.com/-/media/library/reports-notices/special-reports/20171115-proposed-enhancements-to-energy-price-formation.ashx
- PJM Interconnection. (2019). Enhanced Price Formation in Reserve Markets of PIM Interconnection, L.L.C., Docket Nos. ER19-1486-000, EL19-58-000. Retrieved from https://pim.com/directory/etariff/FercDockets/4036/20190329-el19-58-000.pdf
- Potomac Economics. (2019). 2018 State of the Market Report for the Ercot Electricity Markets. Retrieved from https://www.potomaceconomics.com/wp-content/uploads/2019/06/2018-State-of-the-Market-Report.pdf
- Schweppe, F. C., Caramanis, M. C., Tabors, R. D., & Bohn, R. E. (1988). Spot pricing of electricity. Kluwer Academic Publishers. Retrieved

http://books.google.com/books?id=Sg5zRPWrZ_gC&pg=PA265&lpg=PA265&dq=spot+pricing+of+electricity+schweppe&source =bl&ots=1MIUfKBjBk&sig=FXe_GSyf_V_fcluTmUtH7mKO_PM&hl=en&ei=Ovg7Tt66DO2x0AH50aGNCg&sa=X&oi=book_result &ct=result&resnum=3&ved=0CDYQ6AEwAg#v=onep

William W. Hogan is the Raymond Plank Research Professor of Global Energy Policy, John F. Kennedy School of Government, Harvard University. This paper draws on research for the Harvard Electricity Policy Group and for the Harvard-Japan Project on Energy and the Environment. The author is or has been a consultant on electric market reform and transmission issues for Allegheny Electric Global Market, American Electric Power, American National Power, Aguila, AQUIND Limited, Atlantic Wind Connection, Australian Gas Light Company, Avista Corporation, Avista Utilities, Avista Energy, Barclays Bank PLC, Brazil Power Exchange Administrator (ASMAE). British National Grid Company. California Independent Energy Producers Association, California Independent System Operator, California Suppliers Group, Calpine Corporation, CAM Energy, Canadian Imperial Bank of Commerce, Centerpoint Energy, Central Maine Power Company, Chubu Electric Power Company, Citigroup, City Power Marketing LLC, Cobalt Capital Management LLC, Comision Reguladora De Energia (CRE, Mexico), Commonwealth Edison Company, COMPETE Coalition, Conectiv, Constellation Energy, Constellation Energy Commodities Group, Constellation Power Source, Coral Power, Credit First Suisse Boston, DC Energy, Detroit Edison Company, Deutsche Bank, Deutsche Bank Energy Trading LLC, Duguesne Light Company, Dyon LLC, Dynegy, Edison Electric Institute, Edison Mission Energy, Electricity Authority New Zealand, Electricity Corporation of New Zealand, Electric Power Supply Association, El Paso Electric, Energy Endeavors LP, Energy Security Board Australia, Exelon, Financial Marketers Coalition, FirstEnergy Corporation, FTI Consulting, GenOn Energy, GPU Inc. (and the Supporting Companies of PJM), GPU PowerNet Ptv Ltd., GDF SUEZ Energy Resources NA, Great Bay Energy LLC, GWF Energy, Independent Energy Producers Assn, ISO New England, Israel Public Utility Authority-Electricity, Koch Energy Trading, Inc., JP Morgan, LECG LLC, Luz del Sur, Maine Public Advocate, Maine Public Utilities Commission, Merrill Lynch, Midwest ISO, Mirant Corporation, MIT Grid Study, Monterey Enterprises LLC, MPS Merchant Services, Inc. (f/k/a Aquila Power Corporation), JP Morgan Ventures Energy Corp., Morgan Stanley Capital Group, Morrison & Foerster LLP, National Independent Energy Producers, New England Power Company, New York Independent System Operator, New York Power Pool, New York Utilities Collaborative, Niagara Mohawk Corporation, NRG Energy, Inc., Ontario Attorney General, Ontario IMO, Ontario Ministries of Energy and Infrastructure, Pepco, Pinpoint Power, PJM Office of Interconnection, PJM Power Provider (P3) Group, Powerex Corp., Powhatan Energy Fund LLC, PPL Corporation, PPL Montana LLC, PPL EnergyPlus LLC, Public Service Company of Colorado, Public Service Electric & Gas Company, Public Service New Mexico, PSEG Companies, Red Wolf Energy Trading, Reliant Energy, Rhode Island Public Utilities Commission, Round Rock Energy LP, San Diego Gas & Electric Company, Secretaría de Energía (SENER, Mexico), Sempra Energy, SESCO LLC, Shell Energy North America (U.S.) L.P., SPP, Texas Genco, Texas Utilities Co, Tokyo Electric Power Company, Toronto Dominion Bank, Transalta, TransAlta Energy Marketing (California), TransAlta Energy Marketing (U.S.) Inc., Transcanada, TransCanada Energy LTD., TransEnergie, Transpower of New Zealand, Tucson Electric Power, Twin Cities Power LLC, Vitol Inc., Westbrook Power, Western Power Trading Forum, Williams Energy Group, Wisconsin Electric Power Company, and XO Energy. The views presented here are not necessarily attributable to any of those mentioned, and any remaining errors are solely the responsibility of the author. (Related papers can be found on the web at www.whogan.com).

2021 ACCC/AER Regulatory Conference