

TRADE PRACTICES ACT 197.

UNDERTAKING TO THE TRADE PRACTICES

COMMISSION GIVEN FOR THE PURPOSES OF

SECTION 87B

 \mathbf{BY}

AND.

FAMILY EDUCATIONAL PUBLISHERS PTY LTD ACN 001 091 952

BACKGROUND



- 1. PF-Collier Australia Pty-Ltd (ACN 057-613-037) ("Collier") has been involved in business activity which includes the sale and marketing throughout Australia of Collier encyclopaedia and books (hereafter collectively referred to as "Collier books") and the provision of finance facilities for its customers.
- Family Educational Publishers Pty Ltd (ACN 001 091 952) ("Family") has been
 involved in business activity which includes the sale and marketing throughout
 Australia of Collier books and the provision of finance facilities for its
 customers.

- Since November 1993, Family's business activities have been restricted to the
 collection of its outstanding receivable accounts, Collier has been the principal
 distributor of Collier books and Family has operated under the direction of
 Collier.
- 4. Between July 1993 and October 1993 ("the period"), Patrick Phelan, an agent for Family, sold Collier books to certain persons residing in the remote communities of Ngukurr, Borroloola, Nauiyu Nambiyu, Elliot/Tennant Creek and Alice Springs ("the complainants").
- 5. The complainants are listed in the Schedule attached to this Undertaking.
- 6. Following an investigation by the Trade Practices Commission ("the Commission"), the Commission reached the view that Family had contravened the *Trade Practices Act* 1974 ("the Act") in that Family, by its agent Patrick Phelan, engaged in unconscionable and misleading or deceptive conduct and has made false representations as to gifts in respect of the sale of Collier books. The Commission considers that Family contravened sections 51AB, 52, 53(f) and 54 of the Act by:
 - (a) taking advantage of Family's stronger bargaining position in relation to the complainants who were in disadvantaged circumstances as persons from non-English speaking backgrounds living in remote communities with limited education, limited ability to understand written and spoken English and limited exposure to legal dealings and high pressure salesmen.

- (b) representing to the complainants that no cooling off period applied, that failure to purchase the books would cause harm to the education of the complainants' children and overstating the benefits to the complainants' children of Collier books.
- (c) representing that money boxes would be provided as a gift with the sale of the Collier books when they were not so provided.
- 7. In late March 1995 the Commission brought to the attention of Collier and
 Family ("the Companies") its view that the conduct referred to in paragraph 6
 above contravened sections 51AB, 52, 53(f) and 54 of the Act. The Commission and the Companies subsequently met on 12 April 1995 to discuss the Commission's view.

The Companies admit that the conduct referred to in paragraph 6 above contravened the Act and state that they have now ceased such conduct. The Family have agreed to give the Commission the undertakings set out below.

UNDERTAKINGS

Future Conduct

9. The Companies hereby undertake to the Commission, for the purposes of section 87B of the Act, that they and all of their subsidiaries shall not in trade or commerce, engage in conduct that is unconscionable, misleading or deceptive in the sale of books in Australia.

Refund and Recovery

10. The Companies hereby undertake to the Commission, for the purposes of section 87B of the Act, that they and all of their subsidiaries:

(a) shall:

- take all reasonable steps to locate and attend each of the complainants to ascertain (in accordance with the advice of the independent representative referred to in paragraph 11) whether he or she wishes to be refunded the monies paid by him or her to the Companies;
- (ii) refund-to each of those complainants who are ascertained, in accordance with the preceding sub-paragraph, to be wishing to receive a refund, all monies paid by those complainants to the Companies;
- (iii) not take any action to seek the return of any of the Collier books from any of the complainants;
- (iv) not commence, nor cause nor permit to be commenced, any proceedings arising from or in respect of the complainants' purchase of Collier books or any agreement or collateral agreement relating thereto ("recovery proceedings") against any of the complainants or their successors or assigns for recovery of any money or for damages or otherwise;

- (v) in the event that recovery proceedings have been commenced, immediately discontinue those recovery proceedings and reimburse the complainant all expenses, including legal costs on a solicitor and own client basis, incurred by the complainant in respect of the recovery proceedings;
- (vi) indemnify the complainant against all proceedings arising from or in respect of the complainant's purchase of Collier books or any agreement or collateral agreement relating thereto, that may be brought by third parties, including any claims for costs, and shall reimburse the complainant all expenses, including legal costs on a solicitor and own client basis, incurred by the complainant in respect of recovery proceedings brought by third parties;

or

(b) shall

(i) repay to each complainant all monies paid by that complainant to the FAMILY Companies;

- (ii) not take any action to seek the return of any of the Collier books from any of the complainants and so advise each of the complainants in writing;
- (iii) not commence, nor cause nor permit to be commenced, any proceedings arising from or in respect of the complainants' purchase of Collier books or any agreement or collateral agreement relating thereto ("recovery proceedings") against any of the complainants or

their successors or assigns for recovery of any money or for damages or otherwise;

- (iv) in the event that recovery proceedings have been commenced, immediately discontinue those recovery proceedings and reimburse the complainant all expenses, including legal costs on a solicitor and own client basis, incurred by the complainant in respect of the recovery proceedings;
- (v) indemnify the complainant against all proceedings arising from or in respect of the complainant's purchase of Collier books or any agreement or collateral agreement relating thereto, that may be brought by third parties, including any claims for costs, and will reimburse the complainant all expenses, including legal costs on a solicitor and own client basis, incurred by the complainant in respect of recovery proceedings brought by third parties;

11. The attendance by the Companies, referred to in paragraph 10(a), is to be done in conjunction with an independent representative:

- (a) who is, in each case, approved by the Commission;
- (b) whose fees and costs for attending the complainant are to be paid by the FAMILY Companies; and
 - (c) whose function is to advise each complainant of his or her rights and options.

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12. (a) If the Companies have attempted, under paragraph 10(a), to locate a complainant and been unable to do so, the Companies shall so advise the Commission in writing, setting out all the steps taken and seeking a direction from the Commission as to any further steps the Commission requires them to take. The Companies shall take such further steps as may be directed by the Commission.

(b) If the Commission does not, within 30 days of its receipt of the Companies advice under the preceding paragraph, direct that further steps be taken or if the Companies are still unable to locate a complainant after taking such further steps as the Commission directs, then the Companies' obligation to locate and attend that complainant shall cease and the Companies shall only be obliged to refund moneys to that complainant if a request for same is made by that complainant

(c) Where the Companies are unable to locate a complainant, the undertakings given in subparagraphs 10(a) (iii), (iv),(v) and (vi) shall continue to apply as far as is possible.

Compliance Programs

13. The Companies hereby further undertake to the Commission, for the purposes of section 87B of the Act, that:

(a) Within two months of the signing of this Undertaking, they must develop and submit for consideration by the Commission, a Trade Practices Compliance Program ("the Program") with the following characteristics and attributes: (i) Aim

To create, within the Companies, a culture of compliance with the Act, and to prevent, so far as is reasonably possible, any contravention of the Act by the Companies and all their subsidiaries or by the Directors, employees, agents or sub-agents of any of them.

(ii) Policy

The formal adoption, or reaffirmation, by the Companies, of a policy of strict compliance with both the letter and spirit of the Act within the Companies and the adoption, or reaffirmation and enforcement of sanctions against any Director, employee, agent or sub-agent who is knowingly or recklessly concerned in a contravention of the Act.

(iii) Compliance Infrastructure

The appointment of an appropriately qualified senior executive of each of the Companies (which may be the same person) as a compliance officer with overall responsibility for compliance with the Act.

(iv) Coverage

The Program to cover all Directors, employees agents and sub-agents of the Companies whose duties could result in them being involved in conduct that might breach the Act ("relevant staff").

(v) Education

Development and implementation of an education program calculated to have the relevant staff conversant with the provisions and purposes of the Act to a level where:

- A. Relavent staff can avoid obvious contraventions and can identify more complex potential Trade Practices problems for referral to the appropriate person in the Companies compliance infrastructure; and
- B. Persons with responsibilities within the Companies compliance program, and in particular the compliance officer/s, can effectively carry out those responsibilities including obtaining legal advice if necessary.

ANY FAMILY

- (b) The Companies must modify the program to incorporate in full all changes thereto that the Commission may notify in writing to the Companies, provided that:
 - such changes are notified by the Commission to the Companies within 30 days of the Companies submitting the Program, or such longer period as the parties may mutually agree; and
 - (ii) such changes are consistent with the intent and requirements of paragraph 13(a).

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- (c) The Companies must implement the Program, including any changes that may be incorporated therein pursuant to the preceding paragraph, within 60 days of submitting the Program to the Commission or within 30 days of receiving the Commission's notification of changes required to the Program pursuant to the preceding paragraph, whichever is the later.
- (d) For 5 years after implementation of the Program, the Companies must, one year after commencement of the implementation of the Program, and annually thereafter, provide a report to the Commission on the Companies' activities and performance over the preceding year, in relation to the implementation of the Program.
- (e) If the Commission so requires, the Companies must arrange, at their expense, a meeting between a representative cross section of their staff and representatives of the Commission to enable the Commission to determine the effectiveness of the Program, provided that:
 - (i) such meetings shall not be required at less than 6 monthly intervals from the time of implementation;
 - the number and positions of the Companies' representatives required to attend will be as advised by the Commission but will be no more than 20 persons;
 - (iii) the Commission shall give 30 days notice in writing of its requirement for a meeting;
 - (iv) the time, duration and venue of the meeting shall be as determined by mutual agreement or, failing such agreement within 30 days of the Commission requiring a meeting, as determined by the Commission.

(f) If the Commission notifies the Companies in writing that it considers that

**FAMILY the Companies* performance in relation to the implementation of the

Program is inadequate in any respect, the Companies must take immediate steps to rectify the inadequacies in performance identified by the

Commission and shall keep the Commission fully informed of steps so taken.

ACKNOWLEDGMENTS

14. The Companies acknowledge that the Commission will place and hold this undertaking on the public register.

15. The Companies further acknowledge that the Commission may from time to time publicly refer to this undertaking.

16. The Companies acknowledge that this undertaking in no way derogates from the rights and remedies available to any other person arising from the alleged conduct.

17. The Companies acknowledge that the Program will be held with this undertaking on the public register.

	IN WITNESS of this undertaking)
	and its agreement the common seal of	
ч.	P F COLLIER AUSTRALIA PTY LTD-)
	(ACN 057-613-037) was hereunto affixed)	
Λ	- in-)
⋪ .	by authority of the Board of Directors)
M	in the presence of)
5 (5 .		
	Secretary/Director	Director
	IN WITNESS of this undertaking and its agreement the common seal of FAMILY EDUCATIONAL PUBLISHERS PTY LTD (ACN 001 091 952) was hereunto affixed in Sydney) by authority of the Board of Directors in the presence of: Secretary/Director	THE COMMON SEAL CO
	This 15th day of Sume	1995 ("the date of this

undertaking")

ACCEPTED BY THE TRADE PRACTICES COMMISSION PURSUANT TO SECTION 87B OF THE TRADE PRACTICES ACT 1974.

Professor Allan Fels

Chairman

This 2.15t day of JUNE

1995